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Message Text

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61
ORIGIN DLOS-05

INFO OCT-01 EA-06 NEA-06 ISO-00 CIAE-00 DODE-00 PM-03 H-01

INR-05 L-01 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02

SS-20 USIA-06 AID-05 CEQ-01 COA-01 COME-00 EB-04

EPA-01 IO-04 NSF-01 SCI-02 FEA-01 CG-00 DOTE-00

ACDA-05 AEC-05 AGR-05 FMC-01 INT-05 JUSE-00 OMB-01

CIEP-01 CEA-01 AF-04 ARA-06 EUR-08 PCH-20 /146 R

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AF/RA:LTC. COYKENDALL
EA/RA:MR. MARTENS
NEA/RA:MR. SEARING
EUR/RPE:MR. WOLFE
USIA/IOP/C: MR KALLAS(INFO)
WHITE HOUSE: MR CLIFT
EUR/WE: MR HABIB
EUR/SOV: MR MISCH
EA/J: MR DEMING
S/S: MR EALUM
---------- 111522
R 121941Z OCT 74
FM SECSTATE WASHDC
TO ALL DIPLOMATIC POSTS
USINT ALGIERS BY POUCH
AMEMBASSY RABAT BY POUCH
AMEMBASSY CAIRO BY POUCH
AMEMBASSY TEL AVIV BY POUCH
AMEMBASSY JIDDA BY POUCH
AMEMBASSY AMMAN BY POUCH
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AMEMBASSY SUVA BY POUCH

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USINT BAGHDAD BY POUCH
AMEMBASSY BEIRUT BY POUCH
AMEMBASSY DAMASCUS BY POUCH
XMT USINT ALGIERS
AMEMBASSY RABAT
AMEMBASSY CAIRO
AMEMBASSY TEL AVIV
AMEMBASSY JIDDA
AMEMBASSY AMMAN
AMEMBASSY SUVA
USINT BAGHDAD
AMEMBASSY BEIRUT
AMEMBASSY DAMASCUS

C O N F I D E N T I A L STATE 226040

E.O. 11652: GDS
TAGS: PLOS
SUBJECT: LOS: U.S. FISHERIES LEGISLATION

1. AS POSTS ARE AWARE, THE UNITED STATES CONGRESS HAS BEFORE IT LEGISLATION (S. 1988) WHICH WOULD UNILATERALLY EXTEND U.S. FISHERIES JURISDICTION FROM 12 TO 200 MILES. ON SEPTEMBER 17 SENATE FOREIGN RELATIONS COMMITTEE BY VOTE OF 9 TO 8 REPORTED OUT BILL UNFAVORABLY. ON SEPTEMBER 27 BILL WAS REFERRED TO SENATE ARMED SERVICES COMMITTEE WHICH WILL HOLD HEARINGS DURING WEEK OF OCTOBER 7 AND IS EXPECTED TO REPORT OUT LEGISLATION BY NOVEMBER 15.

2. NEARLY IDENTICAL LEGISLATION IS ALSO BEFORE HOUSE OF REPRESENTATIVES (H.R. 8665). NO HEARINGS HAVE YET BEEN HELD ON HOUSE BILL.

3. WE HOPE THAT LEGISLATION WILL NOT GO TO A VOTE THIS SESSION OF CONGRESS. IF THERE IS NO VOTE, IT WILL BE NECESSARY FOR LEGISLATION SPONSORS TO RESUBMIT BILL NEXT YEAR. WE FEEL WE CAN PROBABLY CONTAIN PRESSURES FOR UNILATERAL 200 MILE MOVE IF G.A. SCHEDULE FOR LOS CONFERENC E IS ADHERED TO.

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4. EXECUTIVE BRANCH HAS MOUNTED MAJOR EFFORT TO DEFEAT 200-MILE LEGISLATION. PRINCIPAL ARGUMENTS AGAINST T,IS LEGISLATION ARE:

--THE MOST EFFECTIVE SOLUTION TO U.S. AND OTHER NATIONS' OCEANS PROBLEM IS A COMPREHENSIVE TREATY ON THE LAW OF THE SEA. UNILATERAL ACTION IS LIKELY TO TRIGGER UNILATERAL CLAIMS BY OTHER NATIONS AND COULD HURT THE CHANCES OF A

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SUCCESSFUL TREATY.
--UNILATERAL ACTION BY THE U.S. COULD LEAD TO CONFRONTATIO
NS WITH NATIONS
FISHING OFF OUR COASTS.
--A UNILATERAL EXTENSION WOULD NOT BE CONSISTENT WITH U.S.
INTERNATIONAL LEGAL OBLIGATIONS, PARTICULARLY THE
CONVENTION ON THE HIGH SEAS.
--PENDING ENTRY INTO FORCE OF A COMPREHENSIVE LAW OF THE
SEA TREATY, THE EXECUTIVE BRANCH IS TAKING CONCRETE STEPS
TO RELIEVE THE INTERIM FISHERIES PROBLEM FOR U.S. FISHER-
MEN BY STEPS SUCH AS: A) STRENGTHENED BILATERAL AND
MULTILATERAL AGREEMENTS TO PROTECT U.S. FISHERY RESOURCES
AND B) NEW ENFORCEMENT PROCEDURES TO PROTECT LIVING
RESOURCES OF THE U.S. CONTINENTAL SHELF.

5. WE DO NOT REPEAT NOT WISH TO GIVE ANY PUBLICITY TO
CONGRESSIONAL PRESSURE ON FISHERIES SINCE THIS TENDS TO
UNDERCUT U.S. BARGAINING LEVERAGE IN LOS CONFERENCE, AND
POSTS SHOULD NOT RAISE ISSUE WITH HOST GOVERNMENT UNLESS
INSTRUCTED TO DO SO. HOWEVER, IF ASKED POST SHOULD
MAKE FOLLOWING POINTS:

A) PROPOSED LEGISLATION RESULTS FROM SERIOUS LEGITIMATE
CONCERN WITH OVER-FISHING OFF U.S. COASTS.

B) BEST WAY FOR ALL NATIONS TO RESOLVE SUCH PROBLEMS IS
THROUGH A TIMELY COMPREHENSIVE LAW OF THE SEA TREATY.

C) SENATE FOREIGN RELATIONS COMMITTEE HAS EXPRESSED
OPPOSITION TO LEGISLATION AND BILL IS NOW BEFORE SENATE
ARMED SERVICES COMMITTEE WHICH IS LIKELY ALSO TO OPPOSE.
HOWEVER, IT IS NOT CERTAIN WHETHER THE BILL WILL GO TO A
VOTE IN SENATE THIS TERM OR WHAT ACTION WILL BE TAKEN IN
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THE HOUSE ON SIMILAR LEGISLATION.

D) THE EXECUTIVE BRANCH IS STRONGLY OPPOSING THE LEGIS-
LATION.

E) IT IS IMPORTANT FOR ALL NATIONS TO WORK FOR AN LOS
TREATY DURING 1975, AND TO CONCLUDE A TREATY ON UNGA
SCHEDULE.

6. FOR TOKYO, MOSCOW AND PARIS. UNLIKE GENERAL INSTRUC-
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TIONS TO OTHER POSTS IT WOULD BE USEFUL FOR POSTS IN
TOKYO, MOSCOW AND PARIS TO STRESS NEED FOR CONCLUSION OF
LOS TREATY IN 1975 IF U.S. IS TO BE ABLE TO AVOID PRESSURES

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TO GO UNILATERAL WITH A 200-MILE FISHING ZONE. BOTH SOVIETS AND JAPANESE ARE HEAVY DISTANT WATER FISHING NATIONS OFF U.S. COAST. FRENCH, THOUGH NOT FISHING OFF U.S. COASTS, HAVE SEEMED RELUCTANT TO SUPPORT MEANINGFUL CONFERENCE WORK SCHEDULE DURING 1975 AND IT COULD BE HELPFUL TO MAKE THEM MORE APPRECIATIVE OF REAL PRESSURES FOR UNILATERAL ACTION IN U.S. INGERSOLL

NOTE BY OC/T: POUCHED ABOVE ADDRESSEES.

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Copy: SINGLE
Draft Date: 12 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
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Disposition Date: 28 MAY 2004
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Disposition Reason:
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Drafter: OEESKIN
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740291-1010
From: STATE
Handling Restrictions: n/a
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ISecure: 1
Legacy Key: link1974/newtext/t19741049/aaaabpll.tel
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TAGS: PLOS, EFIS, US
To: ALL POSTS MULTIPLE
Type: TE
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